

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 HA-05 EB-08 OMB-01 TRSE-00

CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 ICAE-00

INRE-00 AF-10 ARA-10 EA-10 NEA-10 ACDA-12 PM-05

H-01 INR-10 L-03 PA-01 SP-02 SS-15 OIC-02 /132 W

-----050278 251746Z /46

O P 251610Z JUL 78

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 7351

INFO NAM COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 5451

EO 11652: GDS

TAGS: PORG

SUBJ: BELGRADE NONALIGNED CONFERENCE: TITO ADDRESS TO OPENING  
SESSION

1. SUMMARY AND COMMENT: PRESIDENT TITO OPENED THE BELGRADE  
NONALIGNED CONFERENCE OF FOREIGN MINISTERS JULY 25,  
REPEATEDLY STRESSING YUGOSLAVIA'S VIEW THAT THE NAM MUST  
NOT BE TURNED INTO AN INSTRUMENT OF ONE GREAT POWER BLOC  
AGAINST ANOTHER. IF AN UNDERSTANDING HAS BEEN REACHED  
BETWEEN YUGOSLAVS AND CUBANS TO AVOID PUBLIC POLEMICS OVER  
CUBA'S ROLE IN AFRICA, AS WE ARE HEARING FROM SEVERAL  
SOURCES, PRESIDENT TITO EVIDENTLY FELT NO INHIBITIONS IN  
STATING YUGOSLAV POSITION IN JUST AS STRONG TERMS AS EVER.

2. TITO ALSO STRONGLY CONDEMNED ISRAEL'S POSITION ON AN ME  
SETTLEMENT, PRAISED THE USGA SSOD, AND RECALLED YUGOSLAVIA'S  
(AND HIS OWN) KEY ROLE IN NAM HISTORY. ALSO SPEAKING AS  
"REGIONAL REPRESENTATIVES" WERE REPRESENTATIVES FROM ARGENTINA,  
NORTH KOREA, MALTA, AND ANGOLA; THEY SAID NOTHING  
UNEXPECTED. FIRST WORKING PLENARY OF THE CONFERENCE  
CONVENES AT 4:00 PM JULY 25. END SUMMARY AND COMMENT.

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3. TITO TACKLES PROBLEM OF BLOC INTERFERENCE IN NAM:  
PRESIDENT TITO OPENED THE 1978 BELGRADE NAM FOREIGN  
MINISTERS' CONFERENCE MORNING OF JULY 25 WITH A  
15 MINUTE SPEECH IN WHICH HE SEVERAL TIMES RETURNED TO  
THE DANGERS FACING THE MOVEMENT FROM OUTSIDE INTERFERENCE,  
ESPECIALLY BLOC MANIPULATION. TITO STRESSED THAT THE NAM  
MUST STRUGGLE AGAINST "IMPERIALISM, NEOCOLONIALISM, AND

ALL OTHER FORMS OF FOREIGN DOMINATION AND EXPLOITATION...  
(INCLUDING) POLITICAL AND ECONOMIC HEGEMONY, AND AGAINST  
ALL FORMS OF FOREIGN INTERFERENCE AND DEPENDENCE."  
FOLLOWING THIS STANDARD, BALANCED FORMULATION, TITO TURNED  
TO THE QUESTION OF GREAT POWER BLOCS: "THIS ALL MAKES THE  
MOVEMENT OF NONALIGNMENT ANTI-BLOC IN ITS COMMITMENT.  
OUR MOVEMENT DOES NOT SEE THE WORLD'S FUTURE IN A BALANCE  
OF FORCES BETWEEN THE BLOCS, OR IN ONE BLOC PREVAILING OVER  
THE OTEHR TO STAND SUPREME."

4. TITO CONTINUED "THE NAM MUST STAND AGAINST THE  
IMPOSITION BY OTHERS OF THEIR SOCIAL-POLITICAL SYSTEMS OR  
IDEOLOGIES," AGAIN: "NONALIGNMENT HAS TAKEN SHAPE AS THE  
ONLY POSSIBLE ALTERNATIVE TO BLOC CONFRONTATIONS."

5. TACKLING THE SAME ISSUE FROM ANOTHER DIRECTION, TITO  
STERNLY WARNED THAT THE "NONALIGNED COUNTRIES CAN ALLOW  
NOBODY TO BRING INTO QUESTION THE SOLIDARITY OF THE  
MOVEMENT....SECTARIANISM IS ALIEN TO NONALIGNMENT.  
DIVISIONS BASED ON IDEOLOGICAL, RELIGIOUS OR OTHER  
CRITERIA AND MOTIVES ARE IMPERMISSIBLE, REGARDLESS OF  
THE SLOGANS BEHIND WHICH THEY HIDE. VARIOUS PRESSURES  
ARE BEING STEPPED UP AGAINST THE UNITY OF THE NONALIGNED.  
WE ARE WITNESS TO ATTEMPT TO ESTABLISH IN  
VITALLY IMPORTANT REGIONS OF THE NONALIGNED WORLD,  
ABOVE ALL IN AFRICA, NEW FORMS OF BLOC DEPENDENCE,  
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FOREIGN INFLUENCE AND DOMINATION. WE MUST STAND  
UNITED IN RESISTING SUCH ATTEMPTS. (COMMENT:  
"SECTARIANISM" IN THIS CONTEXT CAN ONLY BE READ BY  
TITO'S AUDIENCE AS A REFERENCE TO CUBANS (AND SOVIETS)  
WHO ARGUE FROM THE TRADITIONAL LENINIST/STALINIST  
LITURGY "THAT THOSE WHO ARE NOT WITH US ARE AGAINST US.")

6. PRESERVATION OF TRADITIONAL NAM PRINCIPLES: TITO  
RECALLED NAM HISTORIC SUCCESSES AND ASSERTED THESE WERE  
MADE POSSIBLE PRECISELY BECAUSE OF THE VALIDITY OF THE  
PRINCIPLES ON WHICH IT WAS FOUNDED. "THE NONALIGNED  
COUNTRIES ORIGINALLY DEFINED THEIR PRINCIPLES AND GOALS  
IN A SITUATION EVEN MORE DIFFICULT THAN TODAY'S...WE  
CAN RIGHTLY STATE THAT CHANGES AND EVENTS IN WORLD  
SINCE...(THAT TIME) IN NO WAY CONTEST THESE PRINCIPLES  
AND GOALS....(THEY ARE) THE ONLY POSSIBLE BASIS FOR  
CONSTRUCTIVE AND EFFECTIVE ACTION BY OUR  
MOVEMENT." (NOTE: TITO'S SPEECH ITSELF HAS BEEN ENSHRINED  
AS A BELGRADE CONFERENCE DOCUMENT.)

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 5451

7. ON CONFLICTS WITHIN THE NAM: TITO LECTURED THOSE NAM STATES WHO ARE QUARRELING AMONG THEMSELVES: "WITHIN NONALIGNED RANKS (THERE ARE) CONDUCT AND DISAGREEMENTS WHICH ARE GREATLY TO THE DETRIMENT OF THESE COUNTRIES, AS THEY ARE ALSO TO THE MOVEMENT AS A WHOLE...THERE MUST BE DEMOCRATIC APPRECIATION FOR THE DIFFERENCES IN APPROACH AMONGST US, HOWEVER SERIOUS THESE MAY BE."

8. TITO ON THE MIDDLE EAST: "UNFORTUNATELY, THIS DANGEROUS AND GRAVE CRISIS, AS WELL AS CONTINUED ISRAELI AGGRESSION, IS STILL A CHALLENGE TO PEACE....WE MUST, THEREFORE, WORK WITH EVEN GREATER DETERMINATION FOR SUCH A SETTLEMENT AS WOULD LEAD TO A WITHDRAWAL OF ISRAELI FORCES FROM ALL OCCUPIED ARAB LANDS, AND ENABLE THE PALESTINIANS TO EXERCISE THEIR RIGHT TO SELF DETERMINATION AND TO THEIR OWN STATE."

9. SSOD PRAISED: ACCORDING TO TITO "THE RECENT SPECIAL SESSION OF THE GENERAL ASSEMBLY DID NOT, NOR COULD IT, ADOPT SPECIFIC MEASURES TO STOP THE ARMS RACE, BUT THE ESSENCE AND LONG TERM VALIDITY OF WHAT IT DID ADOPT INDICATE THE UN'S CLEAR CUT COMMITMENT TO MAKE ITS  
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POLITICAL PRESENCE FELT...IN A GENUINE PROCESS OF GENERAL

DISARMAMENT." HOWEVER, TITO WARNED AGAINST "THE POLICY OF FORCE AND A CONTINUING AND TERRIFYING ARMS RACE....WE ARE ONCE AGAIN AT A DANGEROUS CROSSROADS OF EVENTS."

10. DETENTE IS EVERYBODY'S BUSINESS: TITO DESCRIBED DETENTE AS A "UNIVERSAL PROCESS" WHICH "MUST ENCOMPASS THE WHOLE WORLD...AND AT LEAST DIMINISH BUT NEVER REINFORCE BLOC DIVISIONS IN THE WORLD.... IN OUR VIEW, DETENTE REQUIRES THE ACTIVE PARTICIPATION OF ALL COUNTRIES." TITO CONTINUED "I MUST ESPECIALLY SINGLE OUT RELATIONS BETWEEN THE GREAT POWERS, WHO HAVE A SPECIAL RESPONSIBILITY....NONETHELESS, DETENTE IS NOT THEIR EXCLUSIVE PROPERTY."

11. REMARKS BY "REGIONAL REPRESENTATIVES": FOLLOWING PRESIDENT TITO WERE SPEECHES FROM REPRESENTATIVES OF EACH OF FOUR CONTINENTS REPRESENTED AT THE NAM MEETING: NORTH KOREAN FOREIGN MINISTER HO DAM; ANGOLAN FOREIGN MINISTER GEORGES; ARGENTINE FOREIGN MINISTER MENDEZ; AND MALTESE DEPUTY PRIME MINISTER KESAJ(SP?). NONE SAID ANYTHING REMARKABLE. THE NORTH KOREAN DELIVERED AN EIGHT MINUTE MESSAGE TO THE NAM FROM KIL-IL SUNG, WHICH PREDICTABLY FOCUSED ON THE INIQUITIES OF IMPERIALISM. HO DAM HOWEVER DID MENTION NAM OPPOSITION TO "DOMINATION FROM ANY QUARTER." NEITHER THE MALTESE NOR THE ARGENTINE HAD MUCH OF ANYTHING SUBSTANTIVE TO SAY. THE ANGOLAN PAULO GEORGES PAID TRIBUTE TO THOSE "FREEDOM FIGHTERS" WHO HAVE FALLEN IN THE VARIOUS STRUGGLES FOR NATIONAL LIBERATION (INCLUDING THE YUGOSLAV PARTISANS), NOTED THE NEED TO PRESERVE THE SOLIDARITY OF THE MOVEMENT, AND PROMISED THAT THE STATES AND THE LIBERATION MOVEMENT OF AFRICA FOR WHOM HE SPOKE WILL "FIGHT ON\*"  
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12. THE FIRST WORKING MEETING OF THE NAM IN MINISTERIAL SESSION BEGINS WITH 4:00 PM PLENARY WITH YUGOSLAV FOREIGN MINISTER VRHOVEC IN THE CHAIR. THIS PLENARY WILL AFFIRM ALREADY AGREED UPON AGENDA, SELECTION OF CONFERENCE OFFICERS, AND COMPOSITION OF ECONOMIC AND POLITICAL COMMITTEES. (SEPTTEL REPORTS THESE DECISIONS, ANNOUNCED FOLLOWING JULY 24 CONCLUSION OF WORK PREPARATIONS COMMITTEE.)  
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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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